

## 中華民國常駐世界貿易組織代表團 函

受文者：經濟部國際貿易局

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附件：Notification-Madagascar-Detergent Powder 1件 (1686755909\_Notification-Madagascar-Detergent、Powder.pdf)

主旨：檢送世貿組織（WTO）秘書處於本（2023）年6月13日公布  
馬達加斯加通知延長對粉末清潔劑（Detergent Powder）  
之防衛措施，敬請查照。

說明：

- 一、根據旨揭通知（如附件，文件代號G/SG/N/10/MDG/3  
/Suppl.1），馬國自2019年6月3日起針對歸屬稅則代號  
340249、340250及340290之相關產品實施為期4年之防衛措  
施。查該措施原以從量稅之方式實施，後改為從價稅；本  
年1月起至6月2日之稅率為29%。
- 二、附件通知是馬國針對是否延長本措施之複查結果。馬國表  
示，自本年6月3日起延長實施本措施4年，仍以課徵從價稅  
之方式執行。稅率以5期分階段調降，從第1期之29%逐漸降  
至最後一期（第5期）之25%。
- 三、馬國依SG協定第12條第3項之規定，提供與本案具實質出口  
利益會員諮商之機會。諮商之請求應送至其通知最後一頁

所示之連絡窗口。

正本：經濟部國際貿易局

副本：行政院經貿談判辦公室、外交部、駐南非代表處經濟組(均含附件)



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Committee on Safeguards

Original: French

**NOTIFICATION UNDER ARTICLES 7.2 AND 12.1(C) OF THE AGREEMENT ON SAFEGUARDS  
(EXTENSION OF THE EXISTING MEASURE)**

**NOTIFICATION PURSUANT TO ARTICLE 9, FOOTNOTE 2, OF THE AGREEMENT ON  
SAFEGUARDS**

MADAGASCAR

*Detergent Powder*

*Supplement*

The following communication, dated and received on 2 June 2023, is being circulated at the request of the delegation of Madagascar.

Pursuant to Articles 7.2 and 12.1 (c) of the Agreement on Safeguards, the Committee on Safeguards is hereby notified of the outcome of the review investigation in respect of the extension of the safeguard measure on imports of detergent powder to Madagascar.

Pursuant to Article 12.3 of the Agreement on Safeguards, Madagascar is ready to hold consultations with those Members having a substantial interest as exporters of the product concerned.

**1 NOTIFICATION UNDER ARTICLES 7.2 AND 12.1(C) OF THE AGREEMENT ON  
SAFEGUARDS UPON TAKING A DECISION TO EXTEND A SAFEGUARD MEASURE**

**1.1 Evidence that the safeguard measure continues to be necessary to remedy or prevent  
serious injury and that the industry concerned is adjusting**

In order to determine whether the safeguard measure continues to be necessary to prevent or remedy serious injury, and whether the domestic industry has made adjustments, a comprehensive analysis was undertaken of relevant indicators having a bearing on the economic situation of the domestic detergent powder industry, as well as import trends over the review period of 2019 to 2022.

**a. Import trends**

	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Imports (kg)	7,750,000	4,313,700	1,228,755	2,591,939
Imports (index base 100 = 2019)	100	56	16	33
Imports/production (index base 100=2019)	100	26	8	20

The application of the safeguard measure has had the expected effect on imports of detergent powder to Madagascar. During the period under review, there was a significant and steady reduction in imports both in absolute terms and relative to domestic production. However, imports ticked up again suddenly in 2022, to the alarm of the domestic industry. This therefore points to the continued growth of imports in the future in the absence of the safeguard measure.

**b. Situation of the domestic industry**

	2019	2020	2021	2022
Market share of imports (index base 100=2019)	100	48	18	37
Market share of the domestic industry (index base 100=2019)	100	172	214	188
Production (index base 100 = 2019)	100	211	197	171
Sales (index base 100 = 2019)	100	199	192	170
Production capacity (index base 100 = 2019)	100	194	210	253
Production capacity utilization rate (index base 100=2019)	100	109	94	68
Inventories (index base 100 = 2019)	100	1,641	2,284	2,421
Employment (index base 100 = 2019)	100	292	333	350
Productivity (index base 100 = 2019)	100	72	59	49
Financial results (index base 100 = 2019)	100	1,051	1,503	1,821

Following the application of the safeguard measure, the market share of imports decreased significantly. A steady decrease of 63 index points was recorded during the review period. However, the market share of imports grew by 19 index points in 2022 compared to 2021.

The table above shows that the domestic industry was able to double its production volume in the first year that the measure was applied. But it was unable to sustain that performance in the subsequent years, as evidenced by a steady decrease in the production volume over the last two years.

The industry's sales followed the same trend as that of domestic production. After gaining 99 index points in 2020, it lost 29 index points over the last three years of the review period.

Production capacity grew by 153 index points during the application period of the measure as a result of the domestic industry's adjustment plan.

The trend in the industry's inventory volume reflects its difficulties in selling its product. Consequently, the year in which the inventory volume was greatest is the year in which the sales volume was the lowest in the last three years.

In addition to strengthening production capacity, building up the workforce is one of the adjustment measures taken by the domestic industry.

The steady decline in productivity over the last three years that the measure was applied indicates that the domestic industry was unable to capitalize on its investments in terms of production capacity and its workforce.

In terms of profitability, the safeguard measure appears to be advantageous to the domestic industry because there was a significant and steady improvement in the financial results recorded during the review period. However, these results remain insufficient relative to the domestic industry's volume of turnover and the investments it made.

Generally, in view of the foregoing, most of the economic indicators analysed improved relative to 2019 levels. Production, sales, employment, market share and financial results saw increases of 71, 70, 250, 88 and 1,721 index points, respectively, at the end of the safeguard measure's application period. However, the sustainability of these increases is questionable as a result of the downward trend in relevant indicators, such as production, sales and market share, from the second half of the measure's application period. This suggests that imports of the product under consideration continue to cause serious injury to the domestic industry. Moreover, at the end of the review period, the imports' return to growth in 2022 led to a considerable decrease in the domestic industry's sales, production and market share. Thus, not extending the safeguard measure could lead to imports retaking control of the domestic market, putting the domestic industry back into a critical situation.

## 1.2 Description of the product subject to the safeguard measure

The product subject to the review investigation is detergent powder for household and industrial use based on organic surface-active agents intended for washing preparations, auxiliary washing preparations and cleaning preparations, whether or not put up for retail sale. It is imported into Madagascar under the following HS tariff headings: **340249, 340250, and 340290.**

## 1.3 Description of the proposed measure

The proposed measure takes the form of an additional duty of 29% of the c.i.f. value.

## 1.4 Proposed date of introduction of the measure

The proposed measure will enter into force on 3 June 2023.

## 1.5 Expected duration of the measure

The expected duration of the proposed measure is four (4) years.

## 1.6 Expected timetable for progressive liberalization of the measure

Period	Additional duty
3 June 2023-31 December 2023	29%
2024	28%
2025	27%
2026	26%
1 January 2027-2 June 2027	25%

## 1.7 If the notification relates only to a finding of serious injury or threat thereof, and does not relate to a decision to apply or extend a safeguard measure

Not applicable.

## 1.8 If the notification relates to a decision to apply or extend a safeguard measure, Members are encouraged to provide the following information:

### a. The major exporting Members of imports of the product involved.

The major exporting countries of detergent powder to Madagascar are Egypt, Türkiye and Mauritius.

### b. If there are any exporting Members to which the measure does not apply for any reason other than the application of Article 9.1, the names of such exporting Members and reasons for non-application of the measure.

Not applicable.

## 1.9 Information relating to the extension of a safeguard measure

### a. Evidence that the safeguard measure continues to be necessary to prevent or remedy serious injury or threat thereof

The results of the investigation allowed the authority to conclude that the safeguard measure was beneficial to the domestic industry. Most of the economic indicators analysed improved over the whole of the review period, as evidenced by the annual trends in market share, sales, production, employment and financial results. However, this improvement is still insufficient given the emergence of a downward trend in some indicators as of the second half of the measure's application period. Thus, the recovery in imports in 2022 significantly reduced the domestic industry's production and sales. It is therefore undeniable that not extending the safeguard measure could lead to the continued growth of imports, making it impossible to eliminate the injury and to ensure the effectiveness of the adjustment of the domestic industry.

**b. Evidence that the industry concerned is adjusting**

The domestic industry has implemented its adjustment plan to increase the volume and quality of its products through various adjustment measures concerning technology, employment and management.

The improvement seen in most of the economic indicators analysed as part of the review investigation is clear evidence of the adjustments undertaken by the domestic industry. However, other adjustment measures are being implemented which require the extension of the safeguard measure.

**c. Reference to the WTO document that notified the initial application of the measure**

The initial application of the measure was notified in WTO document: G/SG/N/8/MDG/3 - G/SG/N/10/MDG/3 - G/SG/N/11/MDG/3/Suppl.2.

**d. Duration of the measure from initial application till the date at which it will be extended**

Madagascar applied a safeguard measure on imports of detergent powder for a period of four years, from its entry into force on 3 June 2019 to 2 June 2023. Madagascar plans to extend this safeguard measure for a further four years.

**e. Precise description of the measure in place prior to the date of extension**

The latest version of the measure in force can be found in notification: G/L/1401 - G/SG/N/13/MDG/1.

**f. Members are encouraged to attach, in an electronic form, publicly available document(s) containing the relevant decision(s) made by the competent authority.**

The official documents regarding the investigation and the final decision can be found at: [www.anmcc.mg](http://www.anmcc.mg).

**2 NOTIFICATION UNDER ARTICLE 9, FOOTNOTE 2, OF THE AGREEMENT ON SAFEGUARDS****2.1 Description of the product subject to the safeguard measure**

The product subject to the review investigation is detergent powder for household and industrial use based on organic surface-active agents intended for washing preparations, auxiliary washing preparations and cleaning preparations, whether or not put up for retail sale. It is imported into Madagascar under the following HS tariff headings: **340249, 340250, and 340290.**

**2.2 Description of the proposed measure**

The proposed measure takes the form of an additional duty of 29% of the c.i.f. value.

**2.3 Developing countries to which the measure is not applied under Article 9.1 of the Agreement on Safeguards.**

Afghanistan; Albania; Angola; Antigua and Barbuda; Argentina, Armenia; Bahrain; Bangladesh; Barbados; Belize; Benin; Bolivia, Plurinational State of; Botswana; Brazil; Brunei Darussalam; Burkina Faso; Burundi; Cabo Verde; Cambodia; Cameroon; Central African Republic; Chad; Chile; Colombia; Congo; Costa Rica; Côte d'Ivoire; Cuba; Democratic Republic of the Congo; Djibouti; Dominica; Dominican Republic; Ecuador; Egypt; El Salvador; Eswatini; Fiji; Gabon; Gambia; Georgia; Ghana; Grenada; Guatemala; Guinea; Guinea-Bissau; Guyana; Haiti; Honduras; India; Indonesia; Israel; Jamaica; Jordan; Kazakhstan; Kuwait; Kyrgyz Republic; Lao People's Democratic Republic; Lesotho; Liberia; Malawi; Malaysia; Maldives; Mali; Marshall Islands; Mauritania; Mexico; Moldova; Mongolia; Montenegro; Morocco; Mozambique; Myanmar; Namibia; Nepal; Nicaragua; Niger; North Macedonia; Oman; Pakistan; Panama; Papua New Guinea; Paraguay; Peru; Philippines;

Qatar; Rwanda; Saint Kitts and Nevis; Saint Lucia; Saint Vincent and the Grenadines; Samoa; Saudi Arabia; Senegal; Seychelles; Sierra Leone; Solomon Islands; South Africa; Sri Lanka; Suriname; Tajikistan; Tanzania; Thailand; Togo; Tonga; Trinidad and Tobago; Tunisia; Uganda; Ukraine; United Arab Emirates; Uruguay; Vanuatu; Venezuela, Bolivarian Republic of; Viet Nam; Yemen; Zambia; Zimbabwe.

### **3 OFFER OF CONSULTATIONS UNDER ARTICLE 12.3**

In accordance with Article 12.3 of the Agreement on Safeguards, Madagascar is ready to hold consultations on the proposed safeguard measure with those Members having a substantial interest as exporters of the product concerned.

### **4 FURTHER INFORMATION**

Further information may be obtained from:  
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Enceinte Ex-Conquête Antanimena, Antananarivo 101 - Madagascar  
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