



Law

Packaging and packaging waste – rules on national registers of producers

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3. Packaging and packaging waste – rules on national registers of producers

- In preparation

- Draft act

Feedback period

06 August 2026 - 10 September 2026

Feedback: Open

- **Upcoming**

- Commission adoption

Planned for

First quarter 2026

About this initiative

Summary

This initiative aims to harmonise parts of extended producer responsibility schemes for packaging in EU countries. It sets out rules on the requirement for EU countries to establish a register of producers and the obligation on producers to report to their national schemes.

Topic

Environment

Type of act

Implementing regulation

Category

REFIT

Committee[C37000](#)

Draft act

Feedback: Open

Feedback period

06 August 2026 - 10 September 2026 (midnight Brussels time)

The Commission would like to hear your views.

This draft act is open for feedback for **5 weeks**. Feedback will be taken into account for finalising this initiative. Feedback received will be published on this site and therefore must adhere to the [feedback rules](#) ([./rules-feedback-and-suggestions](#)).

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Draft implementing regulation - Ares(2026)7688068

English (384.7 KB - PDF - 5 pages)[Download](#) [⬇](#) ([javascript: void\(0\);](#))

Annex - Ares(2026)7688068

English (572.4 KB - PDF - 19 pages)[Download](#) [⬇](#) ([javascript: void\(0\);](#))

Feedback (8)

Warning: Automatic translations may not be 100% accurate.07 August 2026 | [Company/business](#)

Free Pack Net Holding SA (Switzerland) ([/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541614_en](https://ec.europa.eu/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541614_en))

We found documents relevant to the declaration of conformity coherent with the PPWR. In addition it would be beneficial to add the amount of material (plastic, metal, wood,...) that the "manufacturer" of packaging is going to introduce in the European market through a System for Reuse. In this case, it would be preferable to qualify the System for Reuse by means of ISO 13429 - packaging reuse standard and ISO 18601 series - packaging and the ...



07 August 2026 | Business association

SKAD (Denmark) ([/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541605_en](https://ec.europa.eu/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541605_en))

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It is deeply regrettable that the European Commission has not understood how much burden is imposed on the hundreds of thousands of small businesses that are already struggling with a wealth of administrative burdens. Today, small businesses spend just over 35 % of their time on administration, and packaging rules may cause more of them to close down because they can no longer afford to do a business that is profitable. In addition, the rules als...



07 August 2026 | EU citizen

Anonymous (Belgium) ([/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541595_en](https://ec.europa.eu/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541595_en))

While we fully support the environmental objectives of the PPWR and the principle of Extended Producer Responsibility (EPR), the current requirement for separate compliance structures in each Member State creates a disproportionate administrative burden for businesses operating within the EU. A more harmonised and centralised European approach could achieve the same environmental objectives while preserving the efficiency and competitiveness of t...



[ALL FEEDBACK AND STATISTICS \(8\) >](#) ([/INFO/LAW/BETTER-REGULATION/HAVE-YOUR-SAY/INITIATIVES/15352-PACKAGING-AND-PACKAGING-WASTE-RULES-ON-NATIONAL-REGISTERS-OF-PRODUCERS_EN/FEEDBACK?P_ID=25704](https://ec.europa.eu/info/law/better-regulation/have-your-say/initiatives/15352-Packaging-and-packaging-waste-rules-on-national-registers-of-producers/F33541595_en/feedback?p_id=25704))

Commission adoption

Planned for

First quarter 2026

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Brussels, XXX
[...] (2026) XXX draft

ANNEXES 1 to 2

ANNEXES
to
the Commission Implementing Regulation (EU) 2026/XX
as regards the format for registration in and reporting to the register of producers and
the information to be provided in the context

ANNEX I

Format for registration in the register of producers

Mandatory information is marked with ‘M’.

Filter-dependent information is marked with ‘F’ and is part of the mandatory information but only applies when a specific response under the previous point is selected.

Optional information for Member States to include is marked with ‘O’.

If the ‘M’ or ‘F’ is marked by an asterisk (*), the information shall be part of a list of registered producers that Member States is to make easily accessible and publicly available free of charge, as specified in Article 44(13) of Regulation (EU) 2025/40.

Part A

Information to be submitted for the producer

Information element	Description	Type of information
Name of producer:	Official name of the producer linked to the national tax number or to the identification code/number provided when registering in the business register in the Member State.	M*
Is the producer a legal or natural person?	Information to be provided below depends on the reply.	F
If the producer is a legal person: __Name of company		F
If the producer is a natural person: __First name __Last name		F
E-mail address		M
Phone number (if available)		M
Web address (if available)		M
Brand name(s) (if available)	Name(s) under which the producer makes its packaging or packaged products, available on	M*

	the territory of the Member State, excluding brands that the producer will not place on the market in the calendar year. The physical space in both the format and the public register should be large enough to take into account all the brands for large producers.	
Legal address:		
__ Street name		M
__ Street number		M
__ Postal code		M
__ City		M
__ Province (if available)		M
__ Country		M
European or national tax identification number	Applies to producers who are established in the Union. TIN or VAT number of the producer in the Member State	F*
National identification code	Applies to producers who are legal persons. The identification number provided when registering in the business register in the Member State or equivalent official registration number.	F*
Other identification information	Applies to producers established in third countries, who do not have a TIN or VAT number.	F
Contact person	Applies only if the producer is a legal person or if the producer is a natural person but that person is not the contact person.	F
__ First name		F
__ Last name		F
__ Phone number (if available)	Business phone.	M
__ E-mail address	Business e-mail address	F
Address (if different from the address of the producer)	Applies only if the address of the contact person is different from the address of the legal or natural person.	F
— Street name		F

— Street number		F
— Postal code		F
— City		F
— Country		F
Registration number of authorised representative	Applies only if an authorised representative is appointed.	F

Part B

Declaration on how the producer meets its responsibilities under Article 45 of Regulation (EU) 2025/40

Type of information	Description	Type of information
Registration number in the register of producers		M
System for management of packaging waste (if applicable)	Identification of each separate system for management of packaging waste in the Member State. If only one system is in place, this row may be removed.	O
Responsible operator for carrying out the extended producer responsibility obligations.	Identification of whether the extended producer responsibility obligations are carried out individually or collectively.	M
If an individual producer: __Name of producer __Authorisation date __Proof of authorisation	If a Member States does not allow producers to carry out their extended producer responsibility obligations individually, for some or all packaging categories by use, this column maybe removed or only shown when allowed. Authorisation date is when the producer received the authorisation as specified in Article 47of Regulation (EU) 2025/40. Proof of authorisation may be an authorisation number or similar information that can identify the authorisation.	F

If a producer responsibility organisation: __Name of the entrusted producer responsibility organisation		F
Contact details of the producer responsibility organisation	The contact details of the producer responsibility organisation, as specified in Part A, point 2, of Annex IX to Regulation (EU) 2025/40, shall be autogenerated in the register when providing the name of the producer responsibility organisation.	F
Phone number		F
E-mail address		F
Web address		F
Address:		F
__Street name		F
__Street number		F
__Postal code		F
__City		F
__Country		F
Phone number		F
E-mail address		F
National identification code		F
Trade register number or equivalent official registration number		F
European or national tax identification number		F
Declaration 'I declare that the provided information is true and accurate.	The declaration shall be filled out by the responsible operator by marking a check box.	M

Part C

Certificate issued by the producer responsibility organisation where Article 46(1) of Regulation (EU) 2025/40 applies

Information element	Description	Type of information
Member State concerned		M
Registration number in the register of producers		M
System for management of packaging waste (if applicable)	Identification of each separate system for management of packaging waste in the Member State. If only one system is in place, this row may be removed.	O
Name of the producer responsibility organisation		M
Contract period		M

Part D

Registration of the authorised representative

Information element	Description	Type of information
Name of authorised representative:	Official name of the authorised representative linked to the national tax number or to the identification code/number provided when registering in the business register in the Member State	M
— If the authorised representative is a legal person		F
If the authorised representative is a natural person: — First name — Last name		F
Phone number (if available)		M
E-mail address		M

Address:	Legal address of the authorised representative. The representative shall be established in the Member States where the packaging is made available on the territory for the first time.	M
Street name		M
— Street number		M
— Postal code		M
— City		M
National identification code/business registration code	For authorised representatives that are legal persons, the identification code/number provided when registering in the business register in the Member State	F
National tax number		M
Name of the represented producer		M
Registration number of the represented producer		M
Contact person (if not the same as the designated person):		F
__ First name		F
__ Last name		F
__ Phone number (if available)	Business phone	F
__ E-mail address	Business e-mail address	F
__ Address	Business address of the contact person	F
— Street name		F
— Street number		F
— Postal code		F
— City		F

ANNEX II

Information to be submitted for reporting

Mandatory information is marked with 'M'.

Filter-dependent information is marked with 'F' and is part of the mandatory information but only applies when a specific response under the previous point is selected.

Optional information for Member States to include is marked with 'O'.

Information to be submitted by the economic operator who is responsible for reporting on waste

Information element	Description	Type of information
Registration number in the register of producers	The number provided when registering in the register of producers in the Member State.	M
System for management of packaging waste (if applicable)	Identification of each separate system for management of packaging waste in the Member State. If only one system is in place, this row may be removed.	O
Reporting Period		M

Part A

**Quantities of packaging made available by producers making 10 tonnes or more available
on the territory of a Member State in a year (tonnes)**

Cate gory No	Predomin ant material	Packaging type	Glass	Paper and cardboa rd	Ferrous metal	Alumini um	Plastic	Wood	Other	Infor mation type
1.0	Glass	Glass and composite packaging of which the majority is glass.								M
2.0- 3.0	Paper/ cardboard	Paper/cardboard packaging and composite packaging of which the majority is paper/ cardboard.								M
4.0	Metal	Ferrous metal and composite packaging of which the majority is ferrous metal (unless 4.1)								M
4.1	Metal	Single-use beverage containers of ferrous metal with a capacity of up to 3 l.								F
5.0	Metal	Aluminium and composite packaging of								M

		which the majority is aluminium – rigid (unless 5.1)								
5.1	Metal	Single-use beverage containers of aluminium with a capacity of up to 3 l - rigid								F
6	Metal	Aluminium and composite packaging of which the majority is aluminium – semi-rigid and flexible								M
7.0	Plastic	Single-use plastic beverage bottles with a capacity of up to 3 L. PET – rigid								M
8.0	Plastic	PET and composite packaging of which the majority is PET – rigid								M
9.0	Plastic	PET and composite packaging of which the majority is PET – flexible								M
10.0	Plastic	PE and composite packaging of which the majority is PE – rigid								M

		(unless 10.1)								
10.1	Plastic	Single-use beverage bottles of PE with a capacity of up to 3 L.								F
11.0	Plastic	PE and composite packaging of which the majority is PE – flexible								M
12.0	Plastic	PP and composite packaging of which the majority is PP – rigid (unless 12.1)								M
12.1	Plastic	Single-use plastic beverage bottles with a capacity of up to 3 L.								F
13.0	Plastic	PP and composite packaging of which the majority is PP – flexible								M
14.0	Plastic	HDPE or PP and composite packaging of which the majority is HDPE or PP – rigid (unless 14.1)								M

14.1	Plastic	Single-use plastic beverage bottles with a capacity of up to 3 L.								F
15.0	Plastic	PS and XPS and composite packaging of which the majority is PS or XPS – rigid (unless 15.1)								M
15.1	Plastic	Single-use plastic beverage bottles with a capacity of up to 3 L.								F
16.0	Plastic	EPS and composite packaging of which the majority is EPS – rigid								M
17.0	Plastic	Other rigid plastics incl. composite packaging - rigid								M
18.0	Plastic	Other flexible plastics incl. composite packaging – flexible								M
19.0	Plastic	Biodegradable plastics – rigid (PLA, PHB) and flexible (PLA)								M

20.0	Wood, cork	Wood, cork and composite packaging of which the majority is Wood or cork.								M
21.0	Textile	Natural and synthetic textile fibres, and composite packaging of which the majority is natural and synthetic textile fibres.								M
22.0	Ceramic, porcelain stoneware	Clay, stone and composite packaging of which the majority is clay or stone.								M
23.0	Other	Any other material not listed.								M

PART B

Quantities of packaging made available by producers, that make less than 10 tonnes of packaging available in a year, on the territory of a Member State (tonnes)

Category No	Predominant material	Packaging type	Glass	Paper and cardboard	Ferrous metal	Aluminium	Plastic	Wood	Other	Information type
1.0	Glass	Glass and composite packaging of which the majority is glass.								M
2.0-3.0	Paper/ cardboard	Paper/cardboard packaging and composite packaging of which the majority is paper/cardboard								M
4.0	Metal	Ferrous metal and composite packaging of which the majority is ferrous metal (unless single use beverage packaging)								M
5.0-6.0	Metal	Aluminium and composite packaging of which the majority is aluminium (unless single use beverage packaging)								M

4.1, 5.1,	Metal	Single-use beverage containers of metal with a capacity of up to 3 l.								F
8-19	Plastic	Plastic and composite packaging								M
7.0, 10., 12.1, 14.1, 15.1	Plastic	Single-use plastic beverage bottles with a capacity of up to 3 l.								F
20.0	Wood, cork	Wood, cork and composite packaging of which the majority is Wood or cork.								M
21.0	Textile	Natural and synthetic textile fibres, and composite packaging of which the majority is natural and synthetic textile fibres								M
22.0	Ceramic, porcelain stoneware	Clay, stone and composite packaging of which the majority is clay or stone								M

23.0	Other	Other materials								M
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PART C

Quantities of single-use beverage plastic bottles and beverage metal containers separately collected on the territory of the Member State in accordance with Article 50(1) of Regulation (EU) 2025/40 in a year (tonnes)

Packaging type and format	Total weight of single use beverage packaging separately collected and not in a deposit and return system	Total weight of single use beverage separately collected in a deposit and return system
Single use plastic beverage bottles		
Single-use metal beverage containers		

PART D

Quantities of packaging waste collected on the territory of the Member State in a year (tonnes)

Category	Materials	Weight of the packaging collected	Information type
1	Glass		M
2-3	Paper/ cardboard		M
4-6	Metal		M
8-19	Plastic		M
20	Wood, cork		M
21-23	Other materials		M
Total			

PART E

Quantities of packaging waste disposed of, recovered and recycled within the Union in a year (tonnes)

Category	Material	Total packaging waste disposed of	Weight of the total packaging waste recovered	Total packaging waste recycled	Information type

1	Glass				M
2-3	Paper/ cardboard				M
4	Ferrous metal				M
5-6	Aluminium				M
7-8	Plastic: PET rigid				M
10, 12, 14	Plastic: PE, PP, HDPE, PP - rigid				M
9, 11, 13, 18	Plastic: Films / Flexibles				M
15,16	Plastic: PS, XPS, EPS				M
17	Plastic: Other rigid plastics				M
19	Plastic: Biodegra- dable - flexible and rigid				M
20	Wood and cork				M
21-23	Other materials				M
Total					

PART F

Quantities of packaging waste disposed of, recovered and recycled outside the Union in a year (tonnes)

Category	Material	Weight of total packaging waste disposed of	Weight of total packaging waste recovered	Weight of total packaging waste recycled	Information type
1	Glass				M

2-3	Paper/cardboard				M
4	Ferrous metal				M
5-6	Aluminium				M
7-8	Plastic: PET rigid				M
10, 12, 14	Plastic: PE, PP, HDPE, PP - rigid				M
9, 11, 13, 18	Plastic: Films / Flexibles				M
15-16	Plastic: PS, XPS, EPS				M
17	Plastic: Other rigid plastics				M
19	Plastic: Biodegradable - flexible and rigid				M
20	Wood and cork				M
21-23	Other materials				M
Total					



EUROPEAN
COMMISSION

Brussels, XXX
[...] (2026) XXX draft

COMMISSION IMPLEMENTING REGULATION (EU) .../...

of XXX

laying down rules for the application of Regulation (EU) 2025/40 of the European Parliament and of the Council as regards the format for registration in and reporting to the register of producers and the information to be provided in that context

(Text with EEA relevance)

This draft has not been adopted or endorsed by the European Commission. Any views expressed are the preliminary views of the Commission services and may not in any circumstances be regarded as stating an official position of the Commission.

COMMISSION IMPLEMENTING REGULATION (EU) .../...

of **XXX**

laying down rules for the application of Regulation (EU) 2025/40 of the European Parliament and of the Council as regards the format for registration in and reporting to the register of producers and the information to be provided in that context

(Text with EEA relevance)

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2025/40 of the European Parliament and of the Council of 19 December 2024 on packaging and packaging waste, amending Regulation (EU) 2019/1020 and Directive (EU) 2019/904, and repealing Directive 94/62/EC¹, and in particular Article 44(14) thereof,

Whereas:

- (1) Article 44(1) of Regulation (EU) 2025/40 lays down obligations for Member States to establish a national register to monitor producers' compliance with the requirements laid down in Chapter VIII of that Regulation and for producers to register in and report to the register. The Commission is to establish a format for the registration and reporting in the register and to specify the data to be provided to it. Such a format should allow producers to submit data in a single, consistent way across Member States, thereby reducing the administrative burden associated with registration and reporting by preventing the proliferation of divergent formats and information to be provided.
- (2) The format should specify the information to be provided for the registration of producers pursuant to Article 44(5) of Regulation (EU) 2025/40 by producers or, where applicable, by producer responsibility organisations or authorised representatives.
- (3) The format should also specify the information to be provided for reporting pursuant to Article 44(7), (8) and (10) of Regulation (EU) 2025/40 by producers or, where applicable, producer responsibility organisations, including waste management operators acting on their behalf, authorised representatives or re-use system operators or, where permitted under national law, by public authorities.
- (4) Where separate systems for management of packaging waste are established in a Member State, such as for household, commercial and industrial waste, the format should allow for the identification of each system to ensure compliance with extended producer responsibility and fair allocation of waste management costs.
- (5) Directive (EU) 2019/904 of the European Parliament and of the Council² establishes extended producer responsibility for certain single-use plastic products, including

¹ OJ L, 2025/40, 22.1.2025, ELI: <http://data.europa.eu/eli/reg/2025/40/oj>.

² Directive (EU) 2019/904 of the European Parliament and of the Council of 5 June 2019 on the reduction of the impact of certain plastic products on the environment (OJ L 155, 12.6.2019).

packaging, in accordance with Articles 8 and 8a of Directive 2008/98/EC of the European Parliament and of the Council³. In order to minimise any unnecessary administrative burden for producers of these items, the format for the register of producers should allow for integration of the additional reporting necessary to show compliance with Article 8(2), points (a), (b) and (c), of Directive (EU) 2019/904.

- (6) In certain areas and under the conditions set out in Regulation (EU) 2025/40, Member States may adopt national measures that go beyond the harmonised provisions laid down in that Regulation, including by setting additional national recycling targets. The format for the register of producers should allow for the integration of the additional reporting related to such measures in order to provide a single entry point for data submission.
- (7) To ensure that Member States can comply with their reporting obligations pursuant to Article 56(1) and (2) of Regulation (EU) 2025/40, the format should allow Member States to include the data necessary to calculate annual consumption of plastic carrier bags in accordance with Article 56(1), point (b), of Regulation (EU) 2025/40 and Table 4 of Annex XII to that Regulation.
- (8) For the purpose of compliance with the recycling targets set out in Article 52 of Regulation (EU) 2025/40, composite packaging and other multi-material packaging are to be calculated and reported by material. The format should therefore include information on the weight of each material contained in the packaging. Certain components may be separable from the main body of the packaging, may enter different material streams after use and may have different recyclability characteristics depending on their design and material composition. Those components should therefore be reported separately.
- (9) Article 39 of Regulation (EU) 2025/40 and Annex VII to that Regulation require manufacturers to draw up a written EU declaration of conformity, supported by technical documentation, demonstrating compliance with the applicable sustainability and labelling requirements. That technical documentation includes information on the composition of the packaging, including the weight of each material, and can therefore be used for the purposes of registration in and reporting to the register of producers, in order to ensure high-quality data, a uniform application of Regulation (EU) 2025/40, and easier verification by the competent national authorities.
- (10) To minimise the administrative burdens when registering and reporting to the register of producers, the format should ensure that the information can be submitted via a data processing system that can be fully automated. Where a packaged product is subject to Regulation (EU) 2024/1781 of the European Parliament and of the Council⁴ or other Union legislation requiring a digital product passport, the format should allow that the digital product passport can be used to provide the necessary information to the register of producers.

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³ Directive 2008/98/EC of the European Parliament and of the Council of 19 November 2008 on waste and repealing certain Directives (OJ L 312, 22.11.2008).

⁴ Regulation (EU) 2024/1781 of the European Parliament and of the Council of 13 June 2024 establishing a framework for the setting of ecodesign requirements for sustainable products, amending Directive (EU) 2020/1828 and Regulation (EU) 2023/1542 and repealing Directive 2009/125/EC (OJ L, 28.6.2024).

- (11) To contribute to the effective enforcement of producers' extended producer responsibility obligations, the format should allow that the information submitted pursuant to Article 45(4) and (7) of Regulation (EU) 2025/40 to providers of online platforms and fulfilment service providers can be verified in bulk.
- (12) The measures provided for in this Regulation are in accordance with the opinion of the committee established by Article 65(1) of Regulation (EU) 2025/40,

HAS ADOPTED THIS REGULATION:

Article 1

Format and data for registration

1. The formats for registration in the register of producers shall be as set out in Annex I and shall be used as follows:
 - (a) Part A for registering a producer;
 - (b) Part B for declaring how a producer meets its extended producer responsibility obligations;
 - (c) Part C for proving a certificate issued by the producer responsibility organisation;
 - (d) Part D for registering an authorised representative.
2. Member States that have established separate systems for the management of packaging waste shall ensure that the format set out in Annex I enables each separate system to be identified. Producers, that make packaging available on the territory of the Member State and that participates in more than one system, must register separately in Parts B and C, the packaging covered by each system.
3. Information shall be submitted electronically via a data processing system that allows for a fully automated process and that supports bulk verification of producers' registration numbers and digital certificates referred to in Part C of Annex I certifying compliance with extended producer responsibility obligations.

Article 2

Format and data for reporting

1. The formats for reporting to the register of producers shall be as set out in Annex II and shall be used as follows:
 - (a) Part A for producers who has made available 10 tonnes or more packaging available per calendar year on the territory of a Member State;
 - (b) Part B for producers who has made available less than 10 tonnes of packaging per calendar year on the territory of a Member State.
 - (c) Part C for quantities of separately collected single-use plastic beverage bottles and metal beverage containers with a capacity of up to three litres;
 - (d) Part D for quantities of packaging waste collected that do not fall under point (c);
 - (e) Part E for quantities of packaging waste disposed of, recovered or recycled within the Union;

- (f) Part F for quantities of packaging waste disposed of, recovered or recycled outside the Union.
2. Member States that have established separate systems for the management of packaging waste shall ensure that the format set out in Annex II enables each separate system to be identified.
 3. Packaging that is made available for the first time on the territory of the Member State and that is reported under Parts A and B of Annex II shall be reported on the basis of the predominant material, which is the material which accounts for the highest proportion by weight of the packaging, and of each separate component of a packaging unit. Where packaging contains multiple materials, including composite packaging, the weight of all constituent materials shall be reported in the respective columns.
 4. The information reported under Parts A and B of Annex II to this Regulation shall be based on the technical documentation established in accordance with Annex VII to Regulation (EU) 2025/40 or an equivalent complete description of the packaging unit, including all integrated and separate components.

Article 3

Entry into force

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

On behalf of the President